



No.276 / January 2009

## Tax Competition in an Expanding European Union

Ronald B. Davies

School of Economics, University College Dublin

Johannes Voget

Saïd Business School, Oxford University



**IIIS Discussion Paper No. 276**

## **Tax Competition in an Expanding European Union**

**Ronald B. Davies**  
**Johannes Voget**

### **Disclaimer**

Any opinions expressed here are those of the author(s) and not those of the IIIS.  
All works posted here are owned and copyrighted by the author(s).  
Papers may only be downloaded for personal use only.

# Tax Competition in an Expanding European Union

Ronald B. Davies<sup>\*</sup> and Johannes Voget<sup>\*\*</sup>

November 2008

**Abstract:** This paper empirically examines whether expansion of the EU has increased international tax competition. To do so, we use a simple model of tax competition to determine how a given country weights the taxes of others when choosing its own tax. This indicates that the market potential of a country (which includes both domestic consumption and exports) is the appropriate weight. This is an improvement on the ad-hoc and often endogenous weighting schemes used elsewhere. Unlike those studies, we find robust evidence for tax competition. In particular, our estimates suggest that EU membership affects responses with EU members responding more to the tax rates of other members. This lends credence to the above-noted concerns.

**JEL Codes:** F1, H2, H7

---

<sup>\*</sup> Ronald B. Davies (Project Leader), School of Economics, University College Dublin, Newman Building (G215), Belfield, Dublin 4, Ireland. Phone: +353 1 716 8132. Fax: +353 1 283 0068. Email: ronbdavies@gmail.com.

<sup>\*\*</sup> Johannes Voget, Centre for Business Taxation, Said Business School, Oxford University, Park End Street, Oxford, OX1 1HP, UK. Phone: +44 1865 288915. Fax: +44 1865 288805. Email: johannes.voget@sbs.ox.ac.uk.

## 1. Introduction

There is no doubt that one of the foremost policy issues surrounding public finance in the European Union (EU) – and the world beyond – is the issue of tax competition. There have been long-standing concerns that as nations compete for mobile investment that this has resulted in a race to the bottom in taxes, resulting in underprovision of public goods as well as potential distortions in firm decisions. As illustrated in Figure 1, which shows average tax rates across a number of developed countries, there is a clear downward trend in taxes, potentially indicative of such a race to the bottom. IMF Deputy Director Murilo Portugal (2007) verbalizes these fears stating “there is equally little doubt that globalization is likely to have a substantial effect on countries' ability to sustain tax revenues”. These concerns have grown alongside the expansion of the EU, with the belief that falling trade barriers between members may have led to an intensification of tax competition. This view has been vigorously championed by current French president Nicolas Sarkozy who has repeatedly blasted the new accession countries for cutting their tax rates shortly after joining the EU and threatened their EU aid payments saying that “nations can’t claim to be rich enough to do away with taxes while also claiming to be poor enough to ask other nations to provide funds for them” (Crumley, 2004).

The goal of this paper is to empirically investigate whether tax competition has intensified as a result of EU expansion. In doing so, we advance the empirical tax competition literature in two ways. First, we use the first theory-driven weighting scheme, one in which the importance attached to a nation’s tax rate depends on its market potential (which includes the domestic market and exports). As noted by Anselin (1988),

specification of this scheme is of paramount importance in this type of analysis. Second, we examine the extent to which countries respond to one another differently depending on EU membership. Our estimates provide robust evidence of tax competition consistent with the race to the bottom. Furthermore, we find that the extent of competition depends on EU membership, with EU members responding more competitively to tax cuts by EU members than by non-members. This then provides support for the above-noted fears.

Despite the large theoretic literature on international tax competition and an equally voluminous public debate on the topic, the empirical evidence on the international interdependence of taxes is remarkably limited.<sup>1</sup> To fill this void, researchers have begun to employ spatial econometric methods to gain insight into how the tax set in one country affects that set in another. This method involves using an instrumented value for the weighted average of other nations' taxes as an explanatory variable for a given country tax. The weighting scheme is an assumption that implies that some external tax rates matter more than others. For example, weighting by distance implies that proximate countries' taxes matter more than distant ones whereas weighting by GDP implies that taxes of large countries matter more than those of small ones. Devereux, Lockwood, and Redoano (2008) utilize data on OECD countries and find that, depending on the weights, they obtain a significant spatial lag (the term used for the coefficient on the other nations' taxes). In particular, when weighting by GDP, they find a positive spatial lag, i.e. higher taxes elsewhere imply a higher tax in a given country. In game theoretic terms, this is equivalent to evidence of strategic complementarity, a key

---

<sup>1</sup> Wilson (1999), Gresik (2001), and Fuest, Huber, and Mintz (2005) survey the theory literature on tax competition as well as the empirical work on how firms respond to taxation. Note that this latter issue is quite distinct from evidence of tax competition as it shows how agents respond to taxes, not how taxes in one country depend on those set in another.

requirement for the oft-discussed race to the bottom. Other weighting schemes provide less robust results. Altshuler and Goodspeed (2007) weight by distance and find some evidence that two year changes in a country's tax rate are positively correlated with the comparable change in other nations' taxes. Overesch and Rinke (2008) also weight by distance and find similar results for the level of taxes. Similarly, Crabbe and Vandenbussche (2008) examine the taxes of the EU15 countries as they depend on the taxes of the new accession countries, finding a positive correlation for nations adjacent to the new accession countries.<sup>2</sup> Finally, several studies, including Garretsen and Peeters (2007), Redoano (2007), Dreher (2006), and Haufler, Klemm, and Schjelderup (2006), utilize equal weights (i.e. the simple average of other nations' taxes) with mixed results.

These weighting schemes suffer from two shortcomings. First, they are ad-hoc. While economic motivations for the importance of proximity or size can be made, the lack of a model indicating why they are important can lead to deceptive results. As discussed by Anselin (1988), the weighting scheme is of paramount importance and that improper specification can yield misleading and spurious results. Using a simple economic geography model of firm location akin to that of Baldwin and Krugman (2004), we find that countries with large market potentials receive the greatest weight. Here, market potential includes not only the domestic market, but also those that can be served by exporting from this country.<sup>3</sup> The intuition is straightforward. If another country lowers its tax, will firms choose to move there? The answer lies in how profitable this

---

<sup>2</sup> It is important to note that their investigation differs from ours in two critical ways. First, they only consider the EU members; we consider a broader selection of nations. Second, and more importantly, they only allow the new member taxes to affect the taxes of the EU15. Thus, they do not consider whether EU15 taxes depend on other EU15 taxes, nor whether new member taxes depend on EU15 taxes. This is therefore a very different approach to the issue than the one we take here.

<sup>3</sup> This is akin to the export-platform FDI literature. Theory work in this area includes Ekholm, Forslid, and Markusen (2007) while empirical work includes Head and Mayer (2004), Blonigen, Davies, Waddell, Naughton (2007), and Baltagi, Egger, and Pfaffermayer (2007).

location is. Large countries tend to be profitable since they have many consumers that can be served locally, thereby avoiding trade costs. Similarly, countries that have easy access to other markets are attractive because of their export platform capabilities. Thus, these two factors combine to provide a theory-motivated weighting scheme. Note that while GDP is certainly correlated with the size of the domestic market and net exports, it under-weights small countries that import a lot from other countries. Similarly, distance is correlated with trade between two countries but, as a wealth of trade regressions indicate, it only explains a portion of trade levels. Furthermore, using distance between, say, Ireland and the UK when determining the Irish tax rate ignores the ability of the UK to export to other nations. As discussed in papers such as Head and Ries (2004) and Blonigen, et. al (2007, 2008), failure to account for proximity to other markets gives a poor measure of market potential, indicating the weakness of this weight.

In addition to the above problem, using a weight such as GDP is problematic because if FDI affects GDP and taxes affect FDI, then the weight itself is endogenous to the tax rate. As such, the constructed instrument does not resolve the endogeneity problem spatial econometrics is intended to solve. We find that in our data, even when using our market potential weighting scheme, failure to control for endogeneity leads to coefficient estimates that are biased towards zero.

An additional limitation of the existing literature is that it assumes that all countries respond in identical fashions to others' taxes. Thus, it imposes the assumption that a country responds equally to those in the EU and those without. Further, it assumes that EU and non-EU countries respond identically to others taxes. Our analysis rejects both restrictions. In particular, we find robust evidence that EU countries respond more to

other member nations' taxes. This does indeed suggest that as the EU expands, it forces existing members to respond more to the low taxes of new members than they did previously.

In the next section, we provide a simple model of tax competition to motivate our weighting scheme. Section 3 describes our empirical approach and our data. Results are contained in Section 4. Section 5 concludes.

## 2. A Simple Model of Tax Competition

In this section, we present a very simple, stylized model of tax competition. This model lacks many of the complicating features of more advanced models, however, its parsimony allows us to derive in a straightforward manner a set of results that yields theory-motivated weights describing the relative slopes of best response functions.

Consider a setting in which there are a large number of firms and three countries. The  $N$  firms are indexed by  $i$  and the countries are indexed by  $l$  where  $l \in \{1, 2, 3\}$ . Each firm  $i$  produces a good in a single country but sells that good in each of the three countries by exporting.<sup>4</sup> The inverse demand curve in country  $l$  is:

$$p_l(i) = A_l - \frac{\alpha}{2} q_l(i) \quad (1)$$

where  $q_l(i)$  is the amount firm  $i$  sells in country  $l$ .<sup>5</sup> Production is constant returns to scale in each country  $l$  where the local per-unit production cost is  $w_l$ . When producing

---

<sup>4</sup> Thus, we are not admitting the possibility of horizontal multinationals of the Markusen (1984) type that produce in multiple countries to serve local markets while avoiding trade costs. An alternative method of arriving at this equilibrium setup is to allow the possibility but, as in Markusen, introduce fixed costs of constructing additional plants. When these fixed costs are sufficiently large, firms will endogenously choose this purely exporting structure.

<sup>5</sup> Note that for simplicity, we assume that there are no product or factor market interactions among firms.

in country  $l$  and exporting to country  $j$ , the firm incurs a per-unit trade cost of  $c_{l,j}$  where  $c_{l,l} = 0$ . These components combine to form the firm's taxable profits which, when firm  $i$  locates in country  $l$ , are:

$$\sum_{j=1}^3 p_j(i)q_j(i) - w_l \sum_{j=1}^3 q_j(i) - \sum_{j=1}^3 c_{l,j}q_j(i). \quad (2)$$

The firm pays tax rate  $t_l$  on these taxable profits. In addition, when located in country  $l$ , firm  $i$  receives an additional amount of untaxable income  $\varepsilon_l(i)$ . This term is identically and independently distributed across firms and locations according to a log Weibull distribution with mean zero. Thus, when firm  $i$  locates in country  $l$ , its total profits are:

$$\pi_l(i) = (1 - t_l) \left( \sum_{j=1}^3 p_j(i)q_j(i) - w_l \sum_{j=1}^3 q_j(i) - \sum_{j=1}^3 c_{l,j}q_j(i) \right) + \varepsilon_l(i).^6 \quad (3)$$

Defining  $\Phi_{l,j} \equiv A_j - w_l - c_{l,j}$ , the profit maximizing quantity produced in  $l$  and sold in  $j$  is

$$q_j = \alpha^{-1} \Phi_{l,j}.^7 \quad (4)$$

As a result, equilibrium profits in location  $l$  are:

$$\pi_l(i) = (1 - t_l) 2^{-1} \alpha^{-1} \sum_{j=1}^3 \Phi_{l,j}^2 + \varepsilon_l(i) \quad (5)$$

or defining market potential (which is also the tax base) as  $\Pi_l = 2^{-1} \alpha^{-1} \sum_{j=1}^3 \Phi_{l,j}^2$

$$\pi_l(i) = (1 - t_l) \Pi_l + \varepsilon_l(i). \quad (6)$$

---

<sup>6</sup> Note that we do not permit the possibility of setting up foreign subsidiaries. If these were allowed, it would be necessary to take account of other nations' taxes both in the location choice (where we would have to account for repatriation taxes and double taxation conventions) and a country's chosen tax rate (since this would include impacts on subsidiaries located within it). Although these issues are clearly of importance when discussing multinational firms and taxation, since our goal is to illustrate the motivation for our weighting scheme in as transparent a manner possible, we omit them here.

<sup>7</sup> We assume that this is positive for simplicity. If not, no production occurs in the country.

Each firm locates in the region offering it the greatest equilibrium profits. Similar to the derivation of the Logit estimator (see Greene, 2007, for details), the probability that any given firm  $i$  locates in country  $l$  (denoted  $P_l$ ) is:

$$P_l = \frac{\exp[(1-t_l)\Pi_l]}{\sum_{j=1}^3 \exp[(1-t_j)\Pi_j]}. \quad (7)$$

Note that:

$$\frac{dP_l}{dt_l} = (P_l - 1)P_l\Pi_l < 0 \quad (8)$$

i.e. as a country's tax rises, the probability of hosting a given firm falls. Conversely:

$$\frac{dP_l}{dt_j} = P_l P_j \Pi_j > 0 \quad (9)$$

i.e. a rise in another nation's tax increases  $l$ 's chance at hosting a given firm.

Aggregating across the large number of firms implies that (at least in expected value) the equilibrium number of firms that location  $l$  hosts is  $P_l$  and that its tax revenues are:

$$t_l P_l N \Pi_l. \quad (10)$$

Governments simultaneously choose tax rates in order to maximize their own tax revenues. For country  $l$ , this yields an optimal value of its tax:

$$t_l = (1 - P_l)^{-1} \Pi_l^{-1} \quad (11)$$

where  $P_l$  depends on all three tax rates. From this, we can calculate the slope of the best response function for country  $l$  with respect to the tax rate of country  $k \neq l$ :

$$\frac{dt_l}{dt_k} = \frac{P_l P_k \Pi_k}{(1 - P_l)^2 \Pi_l} > 0 \quad (12)$$

i.e. tax rates are strategic complements. Comparing this between countries  $i$  and  $k$  for country  $l$ , we see that:

$$\frac{dt_l/dt_j}{dt_l/dt_k} = \frac{P_j \Pi_j}{P_k \Pi_k} = \left( \frac{\exp[(1-t_j)\Pi_j] \Pi_j}{\exp[(1-t_k)\Pi_k] \Pi_k} \right). \quad (13)$$

This corresponds to a greater sensitivity to the tax rate in countries that have greater market potentials. The intuition here is straightforward. If country  $j$  is an attractive location relative to  $k$  (in expected value terms), this is because pre-tax profits generated by a firm located there are large compared to those that could be generated in  $k$ . This then means that a drop in  $j$ 's tax rate creates a bigger increase in profits than does a comparable fall in  $k$ 's tax. In turn, this increases the sensitivity of firm location to  $j$ 's tax than  $k$ 's, implying that  $l$  must be more cognizant of  $j$ 's tax when setting its own.

Several factors feed into the relative profitability of a given location represented by the dependency of the tax base on three factors that vary by location. First, countries with bigger local demands – i.e. a high  $A_l$  – are more profitable locations. This is because firms in this location can serve the local market without suffering trade costs. Second, a location with low wage costs ( $w_l$ ) is advantageous for obvious reasons. Third, a location with easy access to other locations, represented by low  $c_{l,j}$ s, are more profitable because of its suitability as an export platform. This is akin to the growing interest in “third market” effects in the FDI literature where research has expanded the notion of market

size to include not only the host country itself but also markets that can be accessed from a particular host.<sup>8</sup>

Note that this latter term is one of major interest for us since the expansion of the EU would indicate a rise in the relative sensitivity of old EU countries to the new member's tax rates as new members gain better access to EU markets. This is because such variation in trade costs, both across different countries and for a given country over time, should affect the weight that its tax receives in other countries' decision problems. As such, our model would then lend theoretic credence to the concerns that expanding the EU to the low-cost east will force western nations to respond to their tax regimes. Examine such possibilities is the goal of our empirical investigation.

### 3. Empirical Specification and Data

In this section, we outline our empirical approach and describe our data.

#### 3.1. Empirical Specification

Given that (11) indicates that the tax depends on the product of various terms, we linearize our model by taking the natural log of all non-binary variables. Thus, following Devereux, Lockwood, Redoano (2008), Altshuler and Goodspeed (2007), and Overesch and Rincke (2008), our log-linear baseline specification takes the form:

$$t_{l,t} = \beta X_{l,t} + \rho \sum_{k \neq l} \omega_{lk,t} t_{k,t} + \varepsilon_{l,t} \quad (14)$$

where  $t_{l,t}$  is the tax rate in country  $l$  in year  $t$ ,  $X_{l,t}$  is a vector of control variables

specific to country  $l$ ,  $\sum_{k \neq l} \omega_{lk,t} t_{k,t}$  is *Spatial Lag* $_{l,t}$  which is a weighted-sum of other

---

<sup>8</sup> Theory work in this area includes Ekholm, Forslid, and Markusen (2007) while empirical work includes Head and Mayer (2004), Blonigen, Davies, Waddell, Naughton (2007), and Baltagi, Egger, and Pfaffermayer (2007).

countries' tax rates, and  $\varepsilon_{l,t}$  is an i.i.d. error term. Since taxes are interdependent, this second control is endogenous and is instrumented for using the weighted sum of other nations' exogenous variables, i.e. by estimating:

$$\sum_{k \neq l} \omega_{lk,t} t_{k,t} = \tilde{\beta} \sum_{k \neq l} \omega_{lk,t} X_{l,t} + \tilde{\varepsilon}_{l,t}. \quad (15)$$

In these weighted sums,  $\omega_{lk,t}$  is the weight that the tax rate in country  $k$  gets in country  $l$ 's observation for year  $t$ .<sup>9</sup> As is common, we row-standardize so that the weights sum to one in each observation.<sup>10</sup> Thus, using the result from (13) indicating that relative weights are proportional to market potential, we construct our weights so that:

$$\omega_{lj,t} = \frac{\ln \Pi_{j,t}}{\sum_{k \neq l} (\ln \Pi_{k,t})} \quad (16)$$

which is modified from the model so that the terms can vary over time.<sup>11</sup> Thus, our theory motivated weighting scheme is the relative market potential of a given country.

To construct these weights, it is tempting to use a variable such as GDP. This, however, is problematic on two counts. First, GDP is the sum of domestic consumption plus *net* exports. Market potential, however, is domestic consumption plus *gross* exports. Since one reason for a firm to choose a given host is that doing so replaces imports, it is necessary to account for this. Second, GDP depends on the number of firms attracted and is therefore endogenous. We must therefore construct exogenous proxies for the weights in order to estimate (14), otherwise the right-hand side control variables will not be exogenous. Likewise, a variable such as distance, although exogenous, does not account

---

<sup>9</sup> It should be noted that Altshuler and Goodspeed (2007) use the  $t-1$  value of  $k$ 's tax in some regressions and that Overesch and Rincke (2008) use this in all their specifications. As discussed by Altshuler and Goodspeed, the interpretation of this coefficient would be the slope of the best response in a Stackelberg game as opposed to the simultaneous move one in Section 2.

<sup>10</sup> See Anselin (1988) on details of row standardization.

<sup>11</sup> Note that since the tax rates are endogenous, we do not use them in the construction of the weights.

for access to third markets. While it might well be the case that a proximate country could easily attract a firm from country  $l$  vis-à-vis its ability to serve  $l$ 's market, bilateral distance says nothing about that country's ability to export to the rest of the world. If firms make location decisions based on the ability to serve several markets from an existing location, then bilateral distance (which itself is but one component of trade costs) is not the most appropriate weight. Finally, since market potential clearly varies by country, it is inappropriate to utilize equal weights across countries. This then highlights the importance of using a theory-motivated weighting scheme as the results in the next section make clear.

As described in more detail below, this baseline specification is modified in several ways to obtain a more nuanced picture of the extent of tax competition. In particular, we will modify (14) to allow the slope of the best response ( $\rho$ ) to vary depending on whether the other country  $\neq l$  is a member of the EU and then again to depend on whether country  $l$  itself is an EU member.

### 3.2 Data

Our data is an unbalanced panel of countries spanning 1980-2005. The list of countries and years they first appear in our sample is found in Table 1.<sup>12</sup> Note that since some of the countries do not enter until the second half of our sample (particularly the eastern European ones), one of our robustness checks will be to re-estimate the model using just the years 1995-2005 so that we have a balanced panel. All non-binary variables are measured in logs.

---

<sup>12</sup> Tax rate data were also available for India beginning with 1998 and Russia beginning with 2003. Due to the late start of their data, they are excluded from the presented results. However, in unreported results using them, similar estimates are found.

The primary limit to the scope of our sample is the availability of tax rate data. For the majority of the presented results, we use the effective average tax rate (EATR). Since the firms' choice of location in our model is an inframarginal investment decision, as argued in Devereux and Griffith (1998, 2003) the EATR is the relevant measure of taxation. We utilize their approach along with the data of Loretz (2008) to calculate our EATR measure. The appendix gives additional detail on the construction of the EATR. In addition to this tax measure, in some robustness checks we instead use the statutory rate rather than this average effective rate.

Seven variables comprise the vector of exogenous explanatory variables  $X_{i,t}$ . For our measure of a nation's market potential, *Market Potential* $_{i,t}$ , we use the sum of domestic consumption and exports, measured in millions of constant US dollars (base year 2000). For each country-year, this is constructed by using the corresponding GDP, which is domestic consumption and net exports, and adding a nation's total imports back into this, and then taking the natural log. In order to construct exogenous proxies of market potential for country  $i$  in year  $t$ , we estimated the following equation:

$$\text{MarketPotential}_{i,t} = \eta_0 + \eta_1 \text{Population}_{i,t} + \eta_2 \text{Population}_{i,t}^2 + \eta_3 \text{EU}_{i,t} + \eta_4 \text{Trend}_t + \eta_i + \varepsilon_{i,t} \quad (17)$$

i.e. *Market Potential* $_{i,t}$ , as a function of (logged) population and its square, EU membership, a time trend, and country specific fixed effects. The use of fixed effects is intended to control for proximity to other markets. As found by Blongien, Davies, Waddell, and Naughton (2007), this is typically sufficient to control for this factor when predicting FDI activity. The results of this regression are found in Appendix. Here, we simply note two items. First, the  $R^2$  from this regression was .994, suggesting that the bulk of the variation is captured. Second, the significance of fixed effects indicates that

using population instead of predicted market potential leaves out important information. This proxy is then used as both a control variable as well as to construct the weights for spatial lag term. Given the evidence found elsewhere indicating a positive correlation between GDP and tax rates and the ability of countries with large market potentials to attract investment even with higher tax rates, we anticipate a positive coefficient for this variable.

In addition to  $Market\ Potential_{l,t}$ , as controls in (14), we include  $Gov.\ Expenditures_{l,t-1}$ , which is government expenditures as a share of GDP. Note that we are assuming that although GDP and government expenditures might vary with the tax rate, that the ratio of the two does not. As additional insurance against endogeneity, we use the lagged value of this variable.<sup>13</sup> Consistent with the expectation that governments with large expenditure requirements will have less ability to lower taxes to compete for investment, we anticipate a positive coefficient. We also include two demographic variables.  $Urban_{l,t}$  is the percentage of the population living in urban areas.  $Dependency_{l,t}$  is the ratio of the dependents to the working age population. Given the results of Devereux, et al. (2008), we anticipate a negative coefficient for the dependency ratio. All of the above mentioned variables were obtained from the 2008 World Development Indicators with the exception of EU membership information, which was obtained from Wikipedia.org.<sup>14</sup>

In addition to these, we constructed  $Openness_{l,t}$ , which is the ratio of exports to market potential and is intended to mirror a similar variable used in other papers. Here,

---

<sup>13</sup> In unreported results, we used the contemporaneous value of government expenditures, with little change in our results.

<sup>14</sup> <http://www.worldbank.org/data>

not only must we deal with the endogeneity of market potential, but also exports. Thus, to construct exogenous predictions for exports, we estimate a gravity model of the form<sup>15</sup>:

$$\begin{aligned} Exports_{l,j,t} = & \kappa_0 + \kappa_{l,t} + \kappa_1 Population_{l,t} + \kappa_2 Population_{l,t}^2 + \kappa_3 Population_{j,t} \\ & + \kappa_4 Population_{j,t}^2 + \kappa_5 Regional_{l,j,t} + \eta_6 Trend_t + \varepsilon_{l,t} \end{aligned} \quad (18)$$

where  $\kappa_{l,t}$  is a direction-pair specific fixed effect and  $Regional_{l,j,t}$  is a dummy variable equal to 1 when the countries are both members of a regional trade agreement.<sup>16</sup> This latter variable was obtained from Rose (2005). Export data came from the IMF's Direction of Trade Statistics and population data again come from the World Bank. While the full details of this regression can be found in the appendix, here we merely note that the  $R^2$  for predicting exports is .954.

We include a dummy variable  $EU_{l,t}$  for EU membership. Since EU membership grows over time, our robustness checks include a set of regressions where rather than utilizing EU membership, we use a dummy variable equal to one only for the EU15 countries, a categorization which includes the major members of the EU but does not vary in size over time. Table 1 indicates the countries that fall into this category. Finally we include a time trend and, in some specifications, fixed effects. Fixed effects are useful in filtering out the impact of country specific but time invariant factors such as geography, placement in physical space on the globe, national attitudes towards taxation, and the like.

---

<sup>15</sup> For details on gravity models, which are the standard for estimating trade levels, see Rose (2005). Note that, again due to the endogeneity of GDP, we utilize population rather than GDP to estimate exports.

<sup>16</sup> Note that this fixed effect controls for common trade predictors such as distance, island/landlocked status, shared colonial history, and common language.

Summary statistics for our variables are found in Table 2. As a final note, due to the construction of explanatory variables, we bootstrap our error terms fifty times in all regressions.

#### **4. Results**

Table 3 presents our baseline results. Column 1 utilizes our set of control variables without any spatial lag. This is in order to compare our results to those typically found in the literature. We find that, as expected, countries with larger (instrumented) market potentials have higher taxes. This would be consistent with the notion that these countries have advantages that allow them to set higher taxes without deterring firms from locating there. Consistent with other studies, we also find that countries with high government expenditures relative to GDP, urban populations, and low dependency ratios all have higher taxes. In addition, we find that EU members tend to have lower taxes. Although it is not always significant, similar to other studies we find more open countries have higher taxes. Finally, our trend term highlights the oft-discussed downward trend in taxes. Comparing these estimates across specifications in this and subsequent tables shows that these findings are generally consistent across specifications.

Column 2 introduces the spatial lag in which countries are weighted according to their market potential. In particular, this column uses endogenous market potential, not that derived from estimating (17). We do this in order to highlight the potential biases that might arise from failure to account for the endogeneity of the weights. Somewhat surprisingly, Column 2's estimates include a negative spatial lag, indicative of strategic substitutes. This is not in line with the standard thinking in tax competition theory in

which tax rates at home are positively correlated with those abroad. Column 3 augments this specification by adding country specific fixed effects to the model. As is often found in spatial lag estimations, inclusion of fixed effects results in an insignificant spatial lag. In our estimation, this would be consistent with the negative spatial lag in column 2 resulting from unobserved country heterogeneity.

In columns 4 and 5, we repeat the estimations of 2 and 3 but now allow for different coefficients for the weighted sum of non-EU and EU tax rates. This implies two changes. First, it relaxes the restriction that a given tax rate is weighted the same regardless of whether the country in question is an EU member or not. If market potential is an important factor in determining weights and itself depends on EU membership, it may be reasonable to relax this assumption. Furthermore, if firms follow a sequential location decision – i.e. first deciding to locate somewhere within the EU and then deciding which member to locate in – combining members and non-members may be inappropriate. Second, as is common practice, we row standardize our weights as in (16). This then increases the absolute weight a given country receives because the denominator falls. Note that since it falls by the same amount for all countries remaining in the category, relative weights across countries within a category do not change. As discussed in detail by Overesch and Rincke (2008), as the number of countries in the sample grow, the weight given to any given country becomes small, leading the spatial lag to become roughly constant across countries. Separating the countries into groups as we do reduces this problem since it increases the magnitude of the weight assigned to each individual country.

As columns 4 and 5, these changes are important enough to alter the sign of the estimated spatial lag. In particular, we now find significantly positive coefficients. This indicates that combining EU and non-EU countries is not appropriate. Therefore, for the rest of the paper, we will estimate spatial lags for these two groups separately. In columns 6 and 7, we utilize the specifications of 4 and 5 with one key difference: we replace the endogenous market potential with the constructed value when creating the spatial lag. This then protects us against any endogeneity bias arising from endogenous weights. Comparing 4 and 6, we see that this makes relatively small changes in the magnitude of our spatial lags although their significance increases. As in column 5, the inclusion of fixed effects is sufficient to eliminate significance of the spatial lags although it is worth noting that correcting for the endogeneity of the weights is sufficient to move the point estimates from negative to positive.

These results indicate that tax rates are strategic complements – i.e. as other countries lower their EATRs the country in question lowers its own as well. In addition, it responds much more fiercely to tax changes by EU members than non-members, a difference that is statistically significant at the 1% level. Finally, note that we fail to reject the hypothesis that the coefficient on the EU spatial lag is less than one, implying that an increase in all EU taxes of 1% leads to a less than 1% change in this country's tax. If this is an equilibrium, then in game theoretic terms this result implies stability of the Nash equilibrium. Finally, since the inclusion of fixed effects eliminates the significance of the spatial lags, this suggests that the bulk of the results are driven by cross-sectional variation rather than time series variation.<sup>17</sup> As will be shown below, however, this does

---

<sup>17</sup> This naturally raises the question of whether or not to include fixed effects. A quick inspection of  $R^2$ s shows that they do increase the fit of the estimation specification. However, if the variable of interest varies

not hold true when we allow for different responses by EU and non-EU countries to a given country's tax.

Table 4 further analyzes our choice of weighting matrix by comparing our results from Table 3, column 6 (which are repeated in Table 4, column 1) with those that would be reached when using an alternative weighting scheme. In column 2, we weight countries by their GDPs ala Devereux, Lockwood, and Redoano (2008). In column 3, following Altshuler and Goodspeed (2007) and Overesch and Rinke (2008), we instead weight countries by their distance from country  $l$ . Finally, along the lines of Garretsen and Peeters (2007), Redoano (2007), Dreher (2006), and Haufler, Klemm, and Schjelderup (2006), column 4 uses the simple average of tax rates. In each case, rather than finding the theory-consistent, significantly positive spatial lags our market potential weights yield, we find an insignificantly positive spatial lags for non-EU taxes and significantly negative spatial lags for EU taxes. In unreported results using fixed effects, these weighting schemes continued to yield these unexpected results. Restricting our sample of countries to more closely resemble those of other papers yields similar estimates, although the significance of the non-EU lag generally increased (see the appendix for these results as well as more direct comparisons to their methodology). This illustrates how the importance of properly specifying the weighting scheme since these other schemes yield results at odds with both the theory and the widely-held belief that

---

primarily in cross-section than over time, this better fit may well have to be sacrificed in order to examine the question at hand. This is often a tradeoff in international settings where items such as geography do not change, requiring one to omit fixed effects in order to examine, for example, the impact of distance on trade.

taxes are positively correlated across borders.<sup>18</sup> Outside of this, the estimates for the other control variables remain largely comparable across specifications.

Thus, when using exogenous values for market potential and omitting fixed effects, we find results that are in line with those predicted by theory. In particular, we find that it is important to distinguish between EU and non-EU taxes when estimating spatial lags. In Table 5, we examine not only whether a given country responds differently to EU and non-EU taxes, but also on whether its response to a given set of countries depends on whether it is itself an EU member. To this end, we now interact our two spatial lag terms with the EU membership dummy variable. In column 1, we find results similar to those above, namely that taxes are strategic complements. However, not all countries respond in the same way. For a non-EU member, this slope of the best response is statistically equal between EU and non-EU countries (i.e. *Non-EU Spatial Lag<sub>l,t</sub>* and *EU Spatial Lag<sub>l,t</sub>* have statistically equal coefficients). In comparison to the above results, the difference in these magnitudes is smaller, with a mere 34 percent difference (as compared to the 60 percent difference in Table 3). EU members, however respond quite differently to the two groups. While members respond the same to EU taxes as non-members do (since the coefficient on the interaction *EU<sub>l,t</sub> \* EU Spatial Lag<sub>l,t</sub>* is insignificant), their response to non-member taxes is only half as large with a point estimate of .328. Furthermore, there is a significant difference in how EU members respond to the tax of other members as to the tax of non-members. As illustrated by column 2, this difference is robust to the inclusion of fixed effects. This is a marked

---

<sup>18</sup> In unreported results, we repeated the specifications of Table 4 but combine the taxes of EU and non-EU countries. For the analog to column 1, we find a significantly negative spatial lag, thus mirroring the differences between when doing so with endogenous market potential in Table 3. Unlike Table 3, this is robust to the inclusion of fixed effects. The other three schemes in Table 4 resulted in insignificant spatial lags.

difference from the results of Table 3, column 7. This shows that there is indeed important time series variation in tax competition, but that this is masked by restricting the responses of EU and non-EU countries to be the same. Furthermore, our estimates give credence to the concern that as countries switch into the EU that it forces existing members to respond more fiercely to their tax cuts.

Table 6 reassesses these results with respect to two aspects of our data: that it includes countries from around the globe and that it is an unbalanced panel. Columns 1 and 2 repeat the estimates of Table 5 but utilize only European countries.<sup>19</sup> Since EU countries are in Europe, it may be that the difference in response rates arises due to the fact that EU members are more geographically concentrated. Thus, the results may be driven by the different locations of the two groups rather than impacts on trade engendered by their EU status. As the estimates indicate, however, this is not the case as our results are very similar to those in Table 5 (although significance declines slightly as the number of observations declines). To deal with the unbalanced panel, columns 3 and 4 repeat Table 5 but restrict the time series to 1995-2005, a restriction that creates balance within our panel. Here, we again find results qualitatively the same as those in Table 5 both with and without fixed effects.<sup>20</sup> Thus, our evidence for tax competition is robust to these subsamples of the data.

Table 7 addresses a different time series aspect of our data, namely that EU membership has grown over time. Thus, one might be concerned that the differences found between EU and non-EU countries may result from changes in the composition of membership over time rather than the increased sensitivity to one another's taxes

---

<sup>19</sup> The countries that fall into this group are listed in Table 1.

<sup>20</sup> It should be noted that column 3 is the sole specification where spatial lags are significantly greater than 1.

membership in the Union might create. To address this, in Table 7 rather than defining our spatial lags according to EU membership, we define them according to whether or not a country is an EU15 nation. We also change our interactions in this way, where EU membership is replaced by a dummy variable indicating EU15 status. As this does not change over time, countries do not change categories and these differences are therefore not driven by changes in membership. Columns 1 and 2 repeat the final two columns of Table 3. Here we find largely comparable results. This gives some indication that our results are not spuriously driven by increasing EU membership. Columns 3 and 4 introduce our interactions as in Table 5. Again, we find results largely similar to those before although we no longer find a significant response to EU15 countries' taxes when including fixed effects. Since EU15 status does not change over time, this insignificance when relying exclusively on time series variation is not particularly surprising. In any case, the use of EU15 status alleviates concerns that our results are driven solely by increasing EU membership.

Finally, Table 8 repeats the results of Table 5 but uses the statutory tax rate rather than the effective average tax rate. Here, we find a similar story as above: positive spatial lags across groups with EU members responding more to EU member taxes than non-member taxes. The only notable difference is that we also find a significantly positive coefficient on the  $EU_{l,t} * EU \text{ Spatial Lag}_{l,t}$  interaction, again suggesting increases in sensitivity to other members' taxes. Excepting this latter result, these results hold even with the inclusion of fixed effects. Thus, as in Devereux, Lockwood, and Redoano (2008) and Overesch and Rinke (2008), we find competition in both effective and statutory tax rates.

## **5. Conclusion**

The goal of this paper has been to investigate whether any evidence can be found to support the notion that expansion of the European Union has exacerbated tax competition. To do so, rather than rely on the ad-hoc methods used elsewhere, we use theory to derive a weighting scheme for use in estimation. The theory indicates that market potential, that is the size of the domestic market combined with access to foreign markets, is the appropriate weight. Utilizing this weight, we find reasonably robust evidence of tax competition. In particular, we find that while non-EU members respond equally to other countries regardless of membership, EU members distinguish between the two with a greater response due to other members' taxes. This then lends credence to the concerns expressed in policy circles that expansion of the EU may lead to more aggressive tax competition.

## References

- Altshuler, Rosanne and Timothy Goodspeed (2007). "Follow the Leader: Evidence on European and U.S. Tax Competition," Working Paper.
- Anselin, Luc. (1988) *Spatial Econometrics: Methods and Models*, Kluwer Academic Publishers: Boston, MA.
- Baltagi, B. H., Egger P., and M. Pfaffermayr (2007). Estimating Models of Complex FDI: Are There Third-Country Effects? *Journal of Econometrics* 140 (1): 260–281.
- Blonigen, B. A., Davies, R. B., Waddell, G. R., and H. Naughton (2007). FDI in Space: Spatial Autoregressive Relationships in Foreign Direct Investment. *European Economic Review* 51 (5): 1303–1325.
- Blonigen, Bruce A., Ronald B. Davies, Helen T. Naughton, and Glen R. Waddell. (2008) "Spacey Parents: Autoregressive Patterns in Inbound FDI," in Steven Brakman and Harry Garretsen (eds.), *Foreign Direct Investment and the Multinational Enterprise*.
- Crabbe, Karen and Hylke Vandenbussche (2008). "Are your firm's taxes set in Warsaw? Spatial Tax Competition in Europe," LICOS Discussion Paper 216/2008.
- Crumley, Brian. (2004) "President Sarkozy?" *Time*, October 3, 2004.
- Devereux, Michael P., Christina Elschner, Dieter Endres, Jost H. Heckemeyer, Michael Overesch, Ulrich Schreiber, and Christoph Spengel (September 2008), "Project for the EU Commission – TAXUD/2005/DE/3 10 – Final Report", Mannheim: ZEW (Centre for European Economic Research).
- Devereux, Michael P., and Rachel Griffith (1998) "Taxes and the Location of Production: Evidence from a Panel of US Multinationals," *Journal of Public Economics*, 68(3), pp. 335-367.
- Devereux, Michael P., and Rachel Griffith (2003) "Evaluating Tax Policy for Location Decisions," *International Tax and Public Finance*, 10(2), pp. 107-1026.
- Devereux, Michael P., Ben Lockwood and Michela Redoano (2008) "Do Countries Compete over Corporate Tax Rates?" *Journal of Public Economics*, 92(5-6), pp. 1210-1235.
- Dreher, A. (2006): "The influence of globalization on taxes and social policy: An empirical analysis for OECD countries," *European Journal of Political Economy*, 22, 179–201.
- Ekholm, K., Forslid R., and J. R. Markusen (2007). Export-Platform Foreign Direct Investment. *Journal of European Economics Association* 5 (4): 776–795.

Fuest, C., B. Huber, J. Mintz (2005) "Capital mobility and tax competition: a survey", *Foundations and Trends in Microeconomics*, Vol. 1, No. 1, pp. 1-62.

Garretsen, H., and J. Peeters (2007): "Capital mobility, agglomeration and corporate tax rates: is the race to the bottom for real?," CESifo Economic Studies, 53, 263–293.

Gresik, Thomas A. (2001), "The Taxing Task of Taxing Transnationals", *Journal of Economic Literature* **39**, 800-838.

Haufler, A., A. Klemm, and G. Schjelderup (2006): "Globalization and the mix of wage and profit taxes," CESifo Working Paper No. 1678.

Head, Keith and Thierry Mayer. (2004) "Market Potential and the Location of Japanese Investment in the European Union," *Review of Economics and Statistics*, 86(4), 959-72.

Loretz, Simon (2008) "Corporate taxation in the OECD in a wider context," Oxford University Centre for Business Taxation Working Paper 08/21.

Overesch, Michael and Johannes Rincke (2008) Tax Competition in Europe 1980-2007 – Evidence from Dynamic Panel Data Estimation," Working Paper.

Portugal, Murilo (2007), "Long-Term Fiscal Sustainability: Recent Advances and Future Challenges," Opening Address. The IMF Offices in Europe/Fiscal Affairs Department Seminar, Paris, France. July 5, 2007

Redoano, M. (2007): "Fiscal interaction among European countries. Does the EU matter?," CESifo Working Paper No. 1952.

Rose, Andrew (2005) "Which International Institutions Promote International Trade?" *Review of International Economics*, 13(4), pp. 682-698.

Wilson, John D. (1999), "Theories of Tax Competition", *National Tax Journal* **52**, 269-304.

**Table 1: Countries in the Sample**

| Country                     | First Year in Sample | Year Joined the EU | Country                      | First Year in Sample | Year Joined the EU |
|-----------------------------|----------------------|--------------------|------------------------------|----------------------|--------------------|
| Australia                   | 1982                 | -                  | Korea                        | 1996                 | -                  |
| Austria <sup>*†</sup>       | 1982                 | 1995               | Latvia <sup>*</sup>          | 1996                 | 2004               |
| Belgium <sup>*†</sup>       | 1982                 | 1957               | Lithuania <sup>*</sup>       | 1996                 | 2004               |
| Bulgaria <sup>*</sup>       | 1994                 | 2007               | Luxembourg <sup>*†</sup>     | 1991                 | 1957               |
| Canada                      | 1980                 | -                  | Malta <sup>*</sup>           | 1989                 | 2004               |
| China                       | 1991                 | -                  | Mexico                       | 1995                 | -                  |
| Cyprus <sup>*</sup>         | 1994                 | 2004               | Netherlands <sup>*†</sup>    | 1980                 | 1957               |
| Czech Republic <sup>*</sup> | 1991                 | 2004               | New Zealand                  | 1991                 | -                  |
| Denmark <sup>*†</sup>       | 1986                 | 1973               | Norway <sup>*</sup>          | 1982                 | -                  |
| Estonia <sup>*</sup>        | 1994                 | 2004               | Poland <sup>*</sup>          | 1992                 | 2004               |
| Finland <sup>*†</sup>       | 1982                 | 1995               | Portugal <sup>*†</sup>       | 1982                 | 1986               |
| France <sup>*†</sup>        | 1980                 | 1957               | Slovak Republic <sup>*</sup> | 1991                 | 2004               |
| Germany <sup>*†</sup>       | 1980                 | 1957               | Slovenia <sup>*</sup>        | 1995                 | 2004               |
| Greece <sup>*†</sup>        | 1980                 | 1981               | Spain <sup>*†</sup>          | 1980                 | 1986               |
| Hungary <sup>*</sup>        | 1991                 | 2004               | Sweden <sup>*†</sup>         | 1982                 | 1995               |
| Iceland                     | 1992                 | -                  | Switzerland <sup>*</sup>     | 1982                 | -                  |
| Ireland <sup>*†</sup>       | 1980                 | 1973               | UK <sup>*†</sup>             | 1980                 | 1973               |
| Italy <sup>*†</sup>         | 1980                 | 1957               | United States                | 1980                 | -                  |
| Japan                       | 1980                 | -                  |                              |                      |                    |

\* denotes European country. † denotes EU15 country.

**Table 2: Summary Statistics**

| <i>Variable</i>                           | <i>Obs.</i> | <i>Mean</i> | <i>Std. Dev.</i> | <i>Minimum</i> | <i>Maximum</i> |
|-------------------------------------------|-------------|-------------|------------------|----------------|----------------|
| Effective Average Tax Rate <sub>l,t</sub> | 680         | -1.254246   | .3674647         | -2.615606      | -.6329393      |
| Statutory Tax Rate <sub>l,t</sub>         | 680         | -1.085281   | .3581699         | -2.302585      | -.4827252      |
| Market Potential <sub>l,t</sub>           | 680         | 12.21358    | 2.029293         | 8.243695       | 19.12246       |
| Gov. Expenditures <sub>l,t-1</sub>        | 680         | 2.914555    | .2331098         | 2.265194       | 3.399302       |
| Urban <sub>l,t</sub>                      | 680         | 4.252471    | .1920743         | 3.339322       | 4.577799       |
| Dependency <sub>l,t</sub>                 | 680         | -.7028915   | .08965           | -.9404324      | -.3581957      |
| EU <sub>l,t</sub>                         | 680         | .4470588    | .4975553         | 0              | 1              |
| Openness <sub>l,t</sub>                   | 680         | -3.083244   | 4.421151         | -11.63395      | 9.444099       |

**Table 3: Baseline Results**

|                                    | (1)                  | (2)                    | (3)                    | (4)                    | (5)                    | (6)                   | (7)                   |
|------------------------------------|----------------------|------------------------|------------------------|------------------------|------------------------|-----------------------|-----------------------|
| <i>Weight:</i>                     |                      | <i>Endo. Mkt. Pot.</i> | <i>Endo. Mkt. Pot.</i> | <i>Endo. Mkt. Pot.</i> | <i>Endo. Mkt. Pot.</i> | <i>Exo. Mkt. Pot.</i> | <i>Exo. Mkt. Pot.</i> |
| Spatial Lag <sub>l,t</sub>         |                      | -0.664***<br>(0.176)   | 0.006<br>(0.255)       |                        |                        |                       |                       |
| Non-EU Spatial Lag <sub>l,t</sub>  |                      |                        |                        | 0.538**<br>(0.211)     | -0.074<br>(0.120)      | 0.547***<br>(0.176)   | 0.106<br>(0.086)      |
| EU Spatial Lag <sub>l,t</sub>      |                      |                        |                        | 1.384***<br>(0.507)    | -0.200<br>(0.299)      | 1.342***<br>(0.454)   | 0.311<br>(0.219)      |
| Market Potential <sub>l,t</sub>    | 0.087***<br>(0.015)  | 0.086***<br>(0.016)    | 0.087***<br>(0.013)    | 0.087***<br>(0.014)    | 1.251***<br>(0.230)    | 0.087***<br>(0.013)   | 1.381***<br>(0.259)   |
| Gov. Expenditures <sub>l,t-1</sub> | 0.298***<br>(0.060)  | 0.292***<br>(0.054)    | 0.298***<br>(0.050)    | 0.304***<br>(0.058)    | -0.240**<br>(0.108)    | 0.313***<br>(0.055)   | -0.211*<br>(0.111)    |
| Urban <sub>l,t</sub>               | 0.520***<br>(0.091)  | 0.526***<br>(0.085)    | 0.520***<br>(0.068)    | 0.639***<br>(0.086)    | 0.310*<br>(0.186)      | 0.630***<br>(0.080)   | 0.319*<br>(0.193)     |
| Dependency <sub>l,t</sub>          | -1.140***<br>(0.246) | -1.175***<br>(0.219)   | -1.141***<br>(0.210)   | -1.176***<br>(0.219)   | -0.782***<br>(0.163)   | -1.216***<br>(0.213)  | -0.792***<br>(0.129)  |
| EU <sub>l,t</sub>                  | -0.076***<br>(0.027) | -0.065**<br>(0.027)    | -0.076***<br>(0.022)   | -0.084***<br>(0.028)   | -0.260***<br>(0.036)   | -0.084***<br>(0.023)  | -0.263***<br>(0.038)  |
| Openness <sub>l,t</sub>            | 0.010*<br>(0.006)    | 0.010<br>(0.007)       | 0.010*<br>(0.006)      | 0.009<br>(0.006)       | 0.229<br>(0.148)       | 0.008<br>(0.006)      | 0.283**<br>(0.136)    |
| Trend <sub>t</sub>                 | -0.027***<br>(0.002) | -0.056***<br>(0.009)   | -0.026**<br>(0.011)    | 0.034<br>(0.021)       | -0.081***<br>(0.017)   | 0.036*<br>(0.019)     | -0.066***<br>(0.015)  |
| Constant                           | -5.730***<br>(0.697) | -6.028***<br>(0.646)   | -5.727***<br>(0.550)   | -4.955***<br>(0.719)   | -15.977***<br>(2.424)  | -5.068***<br>(0.556)  | -16.953***<br>(2.700) |
| Observations                       | 680                  | 680                    | 680                    | 680                    | 680                    | 680                   | 680                   |
| R-squared                          | 0.403                | 0.418                  | 0.403                  | 0.409                  | 0.860                  | 0.413                 | 0.861                 |
| Fixed Effects                      | No                   | No                     | No                     | No                     | Yes                    | No                    | Yes                   |

\*\*\* p<0.01, \*\* p<0.05, \* p<0.1 Robust, bootstrapped standard errors in parentheses.

**Table 4: Comparison across Weighting Schemes**

|                                    | (1)                     | (2)                  | (3)                  | (4)                   |
|------------------------------------|-------------------------|----------------------|----------------------|-----------------------|
| <i>Weight:</i>                     | <i>Market Potential</i> | <i>GDP</i>           | <i>Distance</i>      | <i>Simple Average</i> |
| Non-EU Spatial Lag <sub>l,t</sub>  | 0.547***<br>(0.166)     | 0.169<br>(0.172)     | 0.117<br>(0.128)     | 0.091<br>(0.136)      |
| EU Spatial Lag <sub>l,t</sub>      | 1.342***<br>(0.407)     | -0.332***<br>(0.077) | -0.274***<br>(0.087) | -0.277***<br>(0.072)  |
| Market Potential <sub>l,t</sub>    | 0.087***<br>(0.013)     | 0.092***<br>(0.013)  | 0.090***<br>(0.016)  | 0.091***<br>(0.016)   |
| Gov. Expenditures <sub>l,t-1</sub> | 0.313***<br>(0.050)     | 0.284***<br>(0.047)  | 0.286***<br>(0.052)  | 0.285***<br>(0.063)   |
| Urban <sub>l,t</sub>               | 0.630***<br>(0.083)     | 0.530***<br>(0.063)  | 0.530***<br>(0.082)  | 0.523***<br>(0.091)   |
| Dependency <sub>l,t</sub>          | -1.216***<br>(0.197)    | -1.104***<br>(0.189) | -1.117***<br>(0.240) | -1.108***<br>(0.238)  |
| EU <sub>l,t</sub>                  | -0.084***<br>(0.025)    | -0.439***<br>(0.093) | -0.373***<br>(0.100) | -0.372***<br>(0.087)  |
| Openness <sub>l,t</sub>            | 0.008<br>(0.006)        | 0.012**<br>(0.006)   | 0.011<br>(0.007)     | 0.012*<br>(0.007)     |
| Trend <sub>t</sub>                 | 0.036**<br>(0.017)      | -0.025***<br>(0.009) | -0.026***<br>(0.008) | -0.028***<br>(0.009)  |
| Constant                           | -5.068***<br>(0.530)    | -5.610***<br>(0.475) | -5.645***<br>(0.634) | -5.613***<br>(0.669)  |
| Observations                       | 680                     | 680                  | 680                  | 680                   |
| R-squared                          | 0.413                   | 0.422                | 0.421                | 0.421                 |

\*\*\* p<0.01, \*\* p<0.05, \* p<0.1 Robust, bootstrapped standard errors in parentheses.

**Table 5: EU versus non-EU Responses**

|                                                      | (1)                  | (2)                   |
|------------------------------------------------------|----------------------|-----------------------|
| Non-EU Spatial Lag <sub>l,t</sub>                    | 0.783***<br>(0.146)  | 0.257**<br>(0.112)    |
| EU <sub>l,t</sub> *Non-EU Spatial Lag <sub>l,t</sub> | -0.455***<br>(0.134) | -0.158*<br>(0.087)    |
| EU Spatial Lag <sub>l,t</sub>                        | 1.196***<br>(0.413)  | 0.678**<br>(0.307)    |
| EU <sub>l,t</sub> *EU Spatial Lag <sub>l,t</sub>     | 0.479<br>(0.355)     | -0.163<br>(0.252)     |
| Market Potential <sub>l,t</sub>                      | 0.093***<br>(0.013)  | 1.818***<br>(0.326)   |
| Gov. Expenditures <sub>l,t-1</sub>                   | 0.304***<br>(0.059)  | -0.110<br>(0.084)     |
| Urban <sub>l,t</sub>                                 | 0.655***<br>(0.077)  | 0.412**<br>(0.203)    |
| Dependency <sub>l,t</sub>                            | -1.235***<br>(0.200) | -0.753***<br>(0.158)  |
| EU <sub>l,t</sub>                                    | 0.046<br>(0.324)     | -0.636***<br>(0.237)  |
| Openness <sub>l,t</sub>                              | 0.010*<br>(0.005)    | 0.227<br>(0.159)      |
| Trend <sub>t</sub>                                   | 0.038**<br>(0.015)   | -0.070***<br>(0.015)  |
| Constant                                             | -5.205***<br>(0.683) | -22.468***<br>(3.289) |
| Observations                                         | 680                  | 680                   |
| R-squared                                            | 0.440                | 0.869                 |
| Fixed Effects                                        | No                   | Yes                   |

\*\*\* p<0.01, \*\* p<0.05, \* p<0.1 Robust, bootstrapped standard errors in parentheses.

**Table 6: Alternative Samples**

|                                                      | (1)                            | (2)                   | (3)                   | (4)                   |
|------------------------------------------------------|--------------------------------|-----------------------|-----------------------|-----------------------|
|                                                      | <i>Only European Countries</i> |                       | <i>Only 1995-2005</i> |                       |
| Non-EU Spatial Lag <sub>l,t</sub>                    | 0.805***<br>(0.198)            | 0.481***<br>(0.178)   | 2.669***<br>(0.538)   | 0.786*<br>(0.473)     |
| EU <sub>l,t</sub> *Non-EU Spatial Lag <sub>l,t</sub> | -0.642***<br>(0.183)           | -0.230*<br>(0.126)    | -0.448*<br>(0.252)    | -0.074<br>(0.115)     |
| EU Spatial Lag <sub>l,t</sub>                        | 1.055<br>(0.686)               | 0.796**<br>(0.376)    | 3.993***<br>(0.783)   | 1.290*<br>(0.684)     |
| EU <sub>l,t</sub> *EU Spatial Lag <sub>l,t</sub>     | 0.491<br>(0.534)               | 0.063<br>(0.325)      | -0.072<br>(0.327)     | -0.281<br>(0.199)     |
| Market Potential <sub>l,t</sub>                      | 0.207***<br>(0.029)            | 3.432***<br>(0.805)   | 0.108***<br>(0.015)   | 2.274***<br>(0.757)   |
| Gov. Expenditures <sub>l,t-1</sub>                   | 0.422***<br>(0.050)            | -0.093<br>(0.127)     | 0.337***<br>(0.064)   | -0.598***<br>(0.166)  |
| Urban <sub>l,t</sub>                                 | 0.544***<br>(0.125)            | 0.188<br>(0.299)      | 1.119***<br>(0.137)   | 0.563<br>(0.448)      |
| Dependency <sub>l,t</sub>                            | -1.882***<br>(0.261)           | -0.977***<br>(0.162)  | -1.055***<br>(0.204)  | 0.261<br>(0.319)      |
| EU <sub>l,t</sub>                                    | -0.167<br>(0.488)              | -0.559**<br>(0.282)   | -0.688*<br>(0.375)    | -0.755***<br>(0.217)  |
| Openness <sub>l,t</sub>                              | 0.051***<br>(0.012)            | 0.229<br>(0.273)      | 0.005<br>(0.007)      | 0.318<br>(0.237)      |
| Trend <sub>t</sub>                                   | 0.019<br>(0.022)               | -0.108***<br>(0.033)  | 0.167***<br>(0.038)   | -0.050<br>(0.050)     |
| Constant                                             | -6.593***<br>(0.791)           | -38.940***<br>(8.530) | -3.763***<br>(0.672)  | -24.943***<br>(7.221) |
| Observations                                         | 516                            | 516                   | 395                   | 395                   |
| R-squared                                            | 0.500                          | 0.878                 | 0.424                 | 0.877                 |
| Fixed Effects                                        | No                             | Yes                   | No                    | Yes                   |

\*\*\* p<0.01, \*\* p<0.05, \* p<0.1 Robust, bootstrapped standard errors in parentheses.

**Table 7: Using EU15 Designation Instead of EU Membership**

|                                                         | (1)                  | (2)                   | (3)                  | (4)                   |
|---------------------------------------------------------|----------------------|-----------------------|----------------------|-----------------------|
| Non-EU15 Spatial Lag <sub>l,t</sub>                     | 0.560***<br>(0.160)  | 0.083<br>(0.103)      | 0.749***<br>(0.191)  | 0.329***<br>(0.110)   |
| EU15 <sub>l,t</sub> * Non-EU Spatial Lag <sub>l,t</sub> |                      |                       | -0.201***<br>(0.070) | -0.176**<br>(0.070)   |
| EU15 Spatial Lag <sub>l,t</sub>                         | 1.012***<br>(0.351)  | 0.141<br>(0.169)      | 1.099***<br>(0.309)  | 0.323<br>(0.214)      |
| EU15 <sub>l,t</sub> * EU15 Spatial Lag <sub>l,t</sub>   |                      |                       | -0.038<br>(0.071)    | 0.042<br>(0.206)      |
| Market Potential <sub>l,t</sub>                         | 0.090***<br>(0.013)  | 1.359***<br>(0.296)   | 0.109***<br>(0.015)  | 1.796***<br>(0.319)   |
| Gov. Expenditures <sub>l,t-1</sub>                      | 0.296***<br>(0.045)  | -0.221*<br>(0.114)    | 0.242***<br>(0.065)  | -0.207*<br>(0.121)    |
| Urban <sub>l,t</sub>                                    | 0.575***<br>(0.077)  | 0.319<br>(0.224)      | 0.595***<br>(0.085)  | 0.384*<br>(0.219)     |
| Dependency <sub>l,t</sub>                               | -1.156***<br>(0.249) | -0.775***<br>(0.192)  | -1.310***<br>(0.219) | -0.797***<br>(0.141)  |
| EU <sub>l,t</sub>                                       | -0.091***<br>(0.028) | -0.266***<br>(0.031)  | -0.289***<br>(0.040) | -0.314***<br>(0.040)  |
| Openness <sub>l,t</sub>                                 | 0.009<br>(0.006)     | 0.281*<br>(0.164)     | 0.019***<br>(0.007)  | 0.311*<br>(0.173)     |
| Trend <sub>t</sub>                                      | 0.033**<br>(0.015)   | -0.069***<br>(0.016)  | 0.041***<br>(0.016)  | -0.073***<br>(0.016)  |
| Constant                                                | -5.139***<br>(0.569) | -16.817***<br>(2.981) | -5.241***<br>(0.596) | -21.922***<br>(3.366) |
| Observations                                            | 680                  | 680                   | 680                  | 680                   |
| R-squared                                               | 0.416                | 0.860                 | 0.457                | 0.866                 |
| Fixed Effects                                           | No                   | Yes                   | No                   | Yes                   |

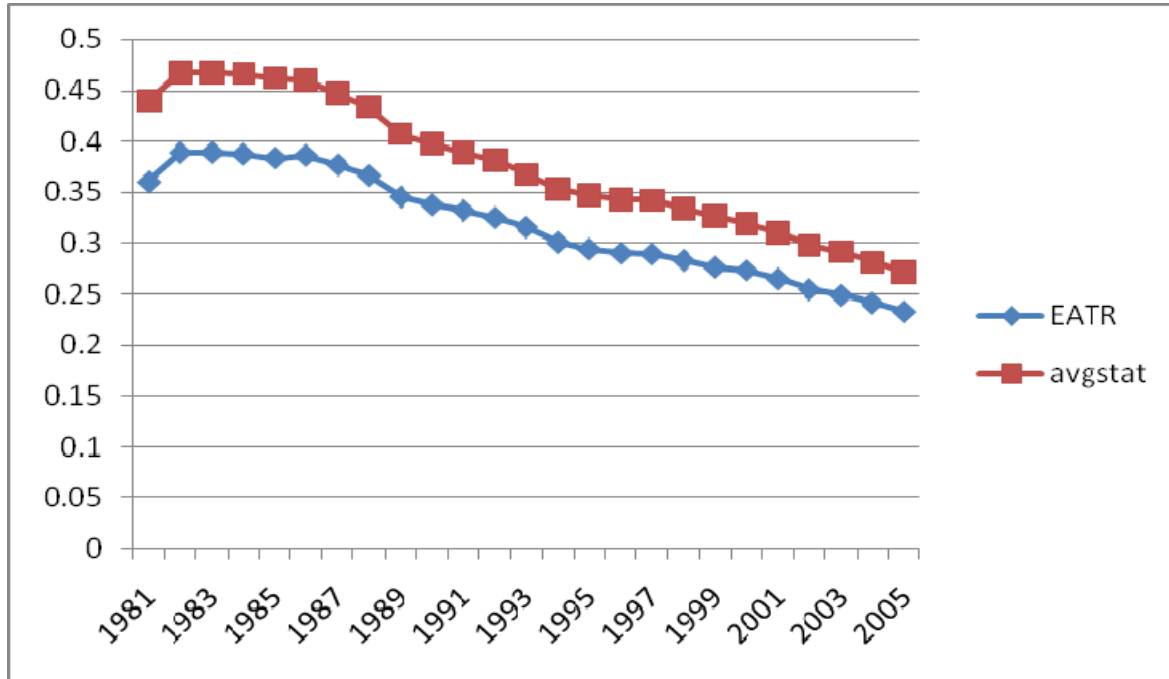
\*\*\* p<0.01, \*\* p<0.05, \* p<0.1 Robust, bootstrapped standard errors in parentheses.

**Table 8: Statutory Tax Rate Competition**

|                                                      | (1)                  | (2)                   |
|------------------------------------------------------|----------------------|-----------------------|
| Non-EU Spatial Lag <sub>l,t</sub>                    | 0.897***<br>(0.201)  | 0.219*<br>(0.120)     |
| EU <sub>l,t</sub> *Non-EU Spatial Lag <sub>l,t</sub> | -0.513***<br>(0.124) | -0.217**<br>(0.087)   |
| EU Spatial Lag <sub>l,t</sub>                        | 1.247**<br>(0.521)   | 0.388*<br>(0.232)     |
| EU <sub>l,t</sub> *EU Spatial Lag <sub>l,t</sub>     | 0.529*<br>(0.273)    | -0.052<br>(0.197)     |
| Market Potential <sub>l,t</sub>                      | 0.086***<br>(0.018)  | 1.641***<br>(0.318)   |
| Gov. Expenditures <sub>l,t-1</sub>                   | 0.271***<br>(0.050)  | 0.004<br>(0.097)      |
| Urban <sub>l,t</sub>                                 | 0.593***<br>(0.090)  | 0.588***<br>(0.213)   |
| Dependency <sub>l,t</sub>                            | -1.326***<br>(0.204) | -0.627***<br>(0.166)  |
| EU <sub>l,t</sub>                                    | 0.040<br>(0.201)     | -0.511***<br>(0.146)  |
| Openness <sub>l,t</sub>                              | 0.007<br>(0.008)     | 0.039<br>(0.171)      |
| Trend <sub>t</sub>                                   | 0.042**<br>(0.021)   | -0.068***<br>(0.017)  |
| Constant                                             | -4.864***<br>(0.592) | -22.220***<br>(3.177) |
| Observations                                         | 680                  | 680                   |
| R-squared                                            | 0.465                | 0.880                 |
| Fixed Effects                                        | No                   | Yes                   |

\*\*\* p<0.01, \*\* p<0.05, \* p<0.1 Robust, bootstrapped standard errors in parentheses.

**Figure 1: Average Tax Rates over Time**



## Appendix

### A.1 Construction of the EATR

The EATR described by Devereux and Griffith (1998, 2003) measures the proportion of total income taken in tax from a hypothetical investment project (requiring one unit of capital for one period). More specifically, it is defined as the difference between the project's net present value in the absence and presence of tax, scaled by the net present value of the pre-tax total income stream, net of depreciation:

$$EATR = \frac{R^* - R}{\rho/(1+r)}$$

The variable  $\rho$  represents the project's real financial return,  $r$  is the real interest rate,  $R^*$  is the project's net present value in the absence of tax, i.e.  $R^* = (\rho - r)/(1+r)$ .

Abstracting from personal income taxes, the project's net present value in the presence of corporate tax is given by:

$$R = \frac{(\rho + \delta)(1 - \tau) + (r - \delta)\left(1 - \frac{\tau\phi}{1+i}\right)}{1+r} + F$$

The variable  $\delta$  denotes the depreciation rate,  $\tau$  is the statutory corporate income tax rate,  $i$  is the nominal interest rate, and  $\phi$  is the rate at which capital expenditure can be offset against tax which is conditional on the type of capital employed. The variable  $F$  represents additional costs or benefits due to the source of financing. If the project is completely financed by retained earnings or new equity,  $F = 0$ . Note that new equity is an equivalent source of finance to retained earnings when abstracting from shareholder taxation and informational asymmetries. If the project is completely financed by debt,  $F = \tau i(1 - \tau\phi)/(1+i)$ , which is positive due to the deductibility of interest payments.

For calculating EATRs, we adopt following assumptions about parameter values from an EU Commission Report (Devereux, et al., 2008): the project's real financial return  $\rho$  is 0.2, the real interest rate  $r$  is 0.05, and the nominal interest rate  $i$  is 0.071. Retained earnings and new equity represent 65 percent and debt 35 percent of the source of financing. Furthermore, we assume that the investment consists of machinery for 50 percent, of buildings for 28 percent, and of inventory for 22 percent. The depreciation rate  $\delta$  is assumed to be 0.1225 for machinery, 0.0361 for buildings and 0 for inventory. The information about countries' tax parameters  $\tau$  and  $\phi$  is taken from Loretz's (2008) data. The statutory tax rate  $\tau$  is the top marginal tax on corporate income including representative local taxes. For each type of capital expenditure, the most favorable available depreciation scheme is assumed to apply when calculating values for  $\phi$ .

## A.2 Predicting Market Potential

|                                        |          |
|----------------------------------------|----------|
| Population <sub>l,t</sub>              | 0.835*** |
|                                        | (0.222)  |
| Population <sub>l,t</sub> <sup>2</sup> | 0.068*   |
|                                        | (0.039)  |
| EU <sub>l,t</sub>                      | 0.093*** |
|                                        | (0.025)  |
| Trend <sub>t</sub>                     | 0.029*** |
|                                        | (0.001)  |
| Constant                               | 8.889*** |
|                                        | (0.377)  |
| Observations                           | 885      |
| R-squared                              | 0.994    |

\*\*\* p<0.01, \*\* p<0.05, \* p<0.1. Includes country specific fixed effects.

## A.3 Predicting Exports

|                                                 | (1)        | (2)        |
|-------------------------------------------------|------------|------------|
|                                                 | Our Method | GDP Method |
| Exporter Population <sub>l,t</sub>              | -2.759***  |            |
|                                                 | (0.209)    |            |
| Exporter Population <sub>l,t</sub> <sup>2</sup> | 0.269***   |            |
|                                                 | (0.025)    |            |
| Importer Population <sub>i,t</sub>              | -0.933***  |            |
|                                                 | (0.185)    |            |
| Importer Population <sub>i,t</sub> <sup>2</sup> | 0.184***   |            |
|                                                 | (0.023)    |            |
| RTA <sub>l,i,t</sub>                            | 0.265***   | 0.296***   |
|                                                 | (0.017)    | (0.016)    |
| Trend <sub>t</sub>                              | 0.070***   | -0.005***  |
|                                                 | (0.001)    | (0.002)    |
| Exporter GDP <sub>l,t</sub>                     |            | 1.317***   |
|                                                 |            | (0.034)    |
| Importer GDP <sub>i,t</sub>                     |            | 0.950***   |
|                                                 |            | (0.041)    |
| Constant                                        | 9.016***   | -21.728*** |
|                                                 | (0.515)    | (0.628)    |
| Observations                                    | 25942      | 25411      |
| R-squared                                       | 0.954      | 0.960      |

\*\*\* p<0.01, \*\* p<0.05, \* p<0.1. Includes directional, pair-specific fixed effects.

Column 2 utilizes GDP rather than population, a more standard formulation of the gravity specification of trade flows. As can be seen, we find similar results using our population method with the added benefit of exogeneity of the control variable.

#### A.4 Replicating Other Papers

In Table 4, our estimates differ from those of other papers in two key ways. First, we have a different sample of countries. Devereux, Lockwood, and Redoano (2008) use only OECD countries. Overesche and Rincke (2008) use only European countries (which, like us, includes central and eastern European countries as well as the western ones). Second, they estimate a single spatial lag. In order to reassure the reader that the differences in Table 4 are not due to different underlying data, here we present results using our data but restricting our sample to those in each of these papers and using a single spatial lag. These results, reported below, show that when doing so we find a significantly positive spatial lag in the Devereux, Lockwood, Redoano-type regression (column 1) and a positive but insignificant spatial lag in the Overesche and Rincke-type regression (column 3). Thus, these results indicate that when using their approach we find results similar to what they did. Finally, columns 2 and 4 repeat these regressions using the limited samples, but using our two spatial lags (one for the EU and one without the EU). These results demonstrate that the negative lags in Table 4 result from changing the lag structure, not from the different set of countries in the samples.

|                                    | (1)                                    | (2)       | (3)                         | (4)       |
|------------------------------------|----------------------------------------|-----------|-----------------------------|-----------|
|                                    | <i>Devereux, Lockwood, and Redoano</i> |           | <i>Overesche and Rincke</i> |           |
| Spatial Lag <sub>l,t</sub>         | 0.618*                                 |           | 0.070                       |           |
|                                    | (0.365)                                |           | (0.320)                     |           |
| Non-EU Spatial Lag <sub>l,t</sub>  |                                        | 0.954***  |                             | -0.053    |
|                                    |                                        | (0.228)   |                             | (0.115)   |
| EU Spatial Lag <sub>l,t</sub>      |                                        | -0.393*** |                             | -0.487*** |
|                                    |                                        | (0.140)   |                             | (0.082)   |
| Market Potential <sub>l,t</sub>    | -0.045*                                | -0.050*** | -0.082***                   | -0.083*** |
|                                    | (0.024)                                | (0.018)   | (0.015)                     | (0.012)   |
| Gov. Expenditures <sub>l,t-1</sub> | 0.400***                               | 0.374***  | 0.386***                    | 0.402***  |
|                                    | (0.070)                                | (0.070)   | (0.062)                     | (0.065)   |
| Urban <sub>l,t</sub>               | 0.250**                                | 0.223**   | 0.473***                    | 0.369***  |
|                                    | (0.112)                                | (0.095)   | (0.136)                     | (0.110)   |
| Dependency <sub>l,t</sub>          | -2.228***                              | -2.280*** | -1.748***                   | -1.792*** |
|                                    | (0.232)                                | (0.207)   | (0.271)                     | (0.239)   |
| EU <sub>l,t</sub>                  | -0.104***                              | -0.539*** | -0.096***                   | -0.616*** |
|                                    | (0.021)                                | (0.156)   | (0.033)                     | (0.107)   |
| Openness <sub>l,t</sub>            | -0.067***                              | -0.069*** | -0.033***                   | -0.032*** |
|                                    | (0.010)                                | (0.010)   | (0.004)                     | (0.004)   |
| Trend <sub>t</sub>                 | -0.001                                 | 0.007     | -0.020                      | -0.044*** |
|                                    | (0.010)                                | (0.007)   | (0.017)                     | (0.010)   |
| Constant                           | -3.835***                              | -3.402*** | -4.265***                   | -3.681*** |
|                                    | (0.760)                                | (0.651)   | (0.909)                     | (0.630)   |
| Observations                       | 516                                    | 516       | 522                         | 522       |
| R-squared                          | 0.479                                  | 0.497     | 0.437                       | 0.482     |

\*\*\* p<0.01, \*\* p<0.05, \* p<0.1 Robust, bootstrapped standard errors in parentheses.



**Institute for International Integration Studies**

The Sutherland Centre, Trinity College Dublin, Dublin 2, Ireland

